

Silent cities, silenced histories: subaltern experiences of everyday urban violence during COVID-19

Jaideep Gupte and Syeda Jenifa Zahan

Abstract: The public health containment measures in response to COVID-19 have precipitated a significant epistemic and ontological shift in 'bottom-up' and 'action-oriented' approaches in development studies research. 'Lockdown' necessitates physical and social distancing between research subject and researcher, raising legitimate concerns around the extent to which 'distanced' action-research can be inclusive and address citizens' lack of agency. Top-down regimes to control urban spaces through lockdown in India have not stemmed the experience of violence in public spaces: some have dramatically intensified, while others have changed in unexpected ways. Drawing on our experiences of researching the silent histories of violence and memorialisation of past violence in urban India over the past three decades, we argue that the experience of subaltern groups during the pandemic is not an aberration from their sustained experiences of everyday violence predating the pandemic. Exceptionalising the experiences of violence during the pandemic silences past histories and disenfranchises long struggles for rights in the city. At the same time, we argue that research practices employed to interpret the experience of urban violence during lockdown in India need to engage the changing nature of infrastructural regimes, as they seek to control urban spaces, and as subaltern groups continue to mobilise and advocate, in new ways.

Keywords: COVID-19, India, cities, urban violence, GBV, subaltern, memorialisation, urban disaster response, informal settlements, urban space.

Note on the authors:

Dr Jaideep Gupte is a Fellow of the Institute of Development Studies, UK. Jaideep uses multidisciplinary approaches to understand the material, temporal, political, and technological aspects of urban informality. His research seeks to foreground the voices and everyday experiences of the most marginalised urban residents. Recent relevant publications include: Gupte (2017) and Gupte and Mitlin (2020).

J.Gupte@ids.ac.uk

Dr Syeda Jenifa Zahan is a post-doctoral researcher with Nepal Peacebuilding Initiative and Institute of Development Studies.

Introduction

It was a momentous scene. On 28 March 2020, hundreds upon thousands of daily-wage migrant labourers gathered at the Anand Vihar Bus Terminus and the immediately surrounding areas to be 'evacuated' (Mahaprashasta & Srivas 2020) out of India's capital, New Delhi. It had been only four days since India's Prime Minister Narendra Modi announced in a television broadcast 'a total ban on coming out of your homes ... every state, every union territory, every district, every village, every town, lane and neighbourhood in the country will be locked down' (see *India Today* 2020a from 0:40s to 1:01s). With only four hours' notice, this was seen by many as 'the most severe step taken anywhere in the war against the coronavirus' (Gettleman & Schultz 2020). Later in the broadcast Modi warned Indians would have to bear the economic costs of lockdown, and pleaded for all to 'stay where you are' (see India Today 2020a from 2:13s to 2:30s). As construction sites, businesses, and markets up and down the country closed, migrant labourers were left stranded in urban centres as even the local and national transport systems shut down. It had taken only a few days for their savings, already depleted by the disruptions caused by the Delhi riots a month earlier (Gupte 2020a) and demonetisation, to evaporate. With hunger and fear setting in, the promise of state-provided bus transportation back to their rural homes in neighbouring states had sparked the sizeable gathering.

As these spectacles of human suffering unfolded, the impacts of lockdown were also playing out on the very structures of social interaction, community mobilisation, and accountability between citizens and the state, that have been integral to subaltern experiences in Indian cities. The brutal enforcement of lockdown carried out by the police and other local urban authorities across many countries, has unleashed a more direct violence, prompting the UN High Commissioner for Human Rights, Michelle Bachelet, to note that there has been an alarming rise in police brutality and civil rights violations under the guise of exceptional or emergency measures (OHCHR 2020). The experience across Indian cities was no different. Reports noted rising levels of violence directed towards those employed in already stigmatised labouring relationships, including those involving waste picking, garbage dump management, solid waste clearing, cleaning, and sanitation labour (see, for example, HRW 2020). The Lancet also noted minorities faced heightened risks given that 'the spread of misinformation driven by fear, stigma, and blame [have been used] to fan anti-Muslim sentiment and violence' (Lancet 2020). For the urban 'subaltern classes' (as theorised in A. Roy 2011), the lockdown was yet another experience of violence and subjugation, understood as part of the 'terrain of habitation, livelihood and politics' (224) that have come to characterise cities of the Global South.

Lockdown and the enforcement of social distancing have also meant that community organisations that represent or work with the 'subaltern' have found their usual methods of mobilisation, gathering for solidarity, and daily routines to check-in with community members have been curtailed. Certain types of 'action-oriented' and 'community-driven' (often known as 'bottom-up') research practices too have had to cease (see, for example, the impact on research amongst vulnerable groups during COVID-19 in Townsend et al. (2020)). Many have switched to using online or other distanced methods. This raises legitimate concerns around the extent to which 'distanced' action-research can be inclusive and address citizens' lack of agency. Public health containment measures in response to COVID-19 have required significant epistemic and ontological shifts in 'bottom-up' and 'action-oriented' approaches to development studies research. However, subaltern groups continue to reshape their connections with and within the city. Their memories, practices, and personal narratives continue to challenge the hegemonic narratives and practices of violence and the collective amnesia around violence. Drawing on our experiences of researching the silent histories of violence and memorialisation of past violence in urban India over the past three decades, we argue that the experience of subaltern groups during the pandemic is not an aberration from their sustained experiences of everyday violence predating the pandemic. Exceptionalising the experiences of violence during the pandemic serves to silence past histories and disenfranchises long struggles for rights in the city. At the same time, however, we argue that research practices employed to interpret the experience of urban violence during lockdown in India need to engage the changing nature of infrastructural regimes, as they seek to control urban space, and as subaltern groups continue to mobilise and advocate, in new ways.

The following section summarises how we understand the memorialisation of everyday violence, building to an understanding of memorialisation practices as tools subaltern groups use to uphold the often silenced and forgotten violence inflicted upon them. The next section presents the experience of what has come to be known as the 'first wave of COVID-19' in Indian cities. We then present two moments of historical violence, the citywide riots in Mumbai and a gang rape in Delhi that gained nationwide attention, to highlight the continuities between the violence experienced by subaltern groups historically and during the pandemic. We then reflect on the implications for researching what we term the violence 'of' the pandemic.

Memorialisation of everyday violence

Sumatha,¹ a housemaid, refuses to bandage her leg. She would rather the wound from a rat bite fester, than show that she is injured. To her, a bandage is a sign of weakness; a sure way to signal that she is losing whatever footing she has in her day-to-day survival in the neighbourhood. ... She says there are vultures out to get her and her jobs; she must not allow them to get near. During the last riots, she had got hurt, and lost all her jobs. (Gupte 2011b: 190).

How must we understand the memorialisation of everyday violence as a cultural or societal response? Memorialisation practices are central to societies and, in turn, play a critical role in social research that centralises culture and symbolism in understanding social worlds (Harvey 1979, Tuan 1979, Cosgrove 1998). As practices of cultural production and meaning-making (Macdonald, 2013, Ashley 2019) memorialisation 'signifies aspects of the past as important: the making-valuable, through conscious acts, those objects, places, events, practices, memories, ideas, even sensibilities that are attached to the past in some way' (Ashley 2019). Memorialisation 'helps us string past events in our minds, providing them with historical meaning' (Zerubavel 2003:13). Such practices are, however, defined and perpetuated by gendered roles, particularly where these intersect with the everyday experience of subaltern groups, that may or may not afford men and women the time and resources to reflect or partake in memorialisation practices. Time-consuming responsibilities of unpaid care and domestic work, predominantly carried out by women and girls, and various forms of exploitative labour relationships can leave little time or energy for reflection.

While academic research predominantly focusses on tangible cultural products and landscapes to commemorate violence, conflict, and their victims (Lunn 2007, Gillen 2018, Wise 2020), memorialisation is also an affective experience that evokes 'strongest emotions' (Read & Wyndham 2016: 13). We therefore define memorialisation as both tangible and intangible practices which help in dealing with loss, suffering, and grief, and provide multiple ways in which violent experiences can be transcended over time. By extension, memorialisation for us becomes both an individual and collaborative practice and experience. We recognise it as a spatialised practice, even when the spaces of memorialisation are not static and fixed in time. The selection, design, and location of memorialisation spaces are all central and political oriented to the acts of remembrance, honouring and sharing the memories of violence. On the one hand, "[m]emorializing" [i]s an important way that society organises and valorizes space' (Ashley 2019: 29), and on the other, space can enable, hinder, and regenerate memories and narratives of violence (Petersson & Wingren 2011).

¹Pseudonym.

As a socio-cultural practice, memorialisation is too often understood to be 'outside of the political process—relegated to the 'soft' cultural sphere as art object, to the private sphere or personal mourning, or to the margins of power and politics' (Brett et al. 2008: 2). In our view, this misinterprets the politics of memorialisation and its role in social justice, peacebuilding, and the development of a collective sense of self (Wang 2008). Social groups employ memories and recollections to (re)constitute experiences of violence, particularly in post-conflict societies in order to ensure transitional justice and peacebuilding (Ruwanpathirana 2016, Rolston 2020). Yet, their practices can be deeply structured by political relations such as colonialism even when the 'affective and conscious space-making' practices are transformed by the communities over time (Ashley 2019: 33). Similarly, the State can critically hamper or enable memorialisation practices (Naidu 2004: np). For instance, Read & Wyndham (2016) argue that Chilean transition to democracy has been an incomplete and bitter journey for the survivors of the Chilean military dictatorship because of many state-led obstacles to memorialisation attempts by the victimised social groups. In turn, memorialisation practices undertaken by the state have the potential to reinforce specific, and dominant, narratives of violence. However, the state can also actively use memorialisation practices to overcome a contentious and violent past by performing its 'duty to remember' (Rolston 2020: 320). Memorialisation practices are thus deeply political and 'intersect with power relations and inevitably comes around to questions of domination and the uneven access to a society's political and economic resources' (Hoelscher & Alderman 2004: 349). As a political practice memorialisation inevitably reflects the socio-political context in which it is undertaken (Holloway 2020). Questions such as who gets memorialised, how, why, and by whom hold significant political value and shed light on socio-political constructions, tensions, values of the past, present, and possibly of the future (Foote & Azrayahu 2007).

Important to the arguments of this article, memorialisation practices not only provide insights into socio-political processes but also serve as useful methodological tools. Violence is often researched post facto and is often narrated as fixed events that *had* happened in the past. In grounded research on violence, memorialisation practices act as heuristic devices in understanding histories, narratives, and effects of violence on individual and collective identities and social (power) relations (Keightley 2010, Ashley 2019). The combination of subjective/objective and tangible/intangible aspects of memorialisation allows for analyses of how members of the communities perceive, live, and alter the memories of violence and conflict (McIlvenny & Noy 2011). Memorialisation practices as methods unearth the hidden dynamic of violence from the past through the present into the future (Springer 2011, Tyner *et al.* 2014).

As a result, we recognise memorialisation practices as political tools used by subaltern groups to remember and remind us of the silenced and forgotten violence inflicted upon them. Subaltern groups 'struggle from below' to undertake and get their memorialisation practices and interpretations acknowledged within hegemonic narratives. These struggles are not grandiose expressions like war memorials yet are central to making their voices heard and recognised, both within and outside of the research context. Ethnographic methodologies that centralise memories, participation, and co-production of knowledge are particularly useful in bringing subaltern groups together and making their voices chronicled and heard. In turn, memorialisation practices play a central role in producing spaces of resistance by subaltern groups (Pinkerton 2012, Suarez & Suarez 2016; Haripriya 2020).

The exceptionalisation of COVID-19 in Indian cities

As we write this article on 18 September 2020, more than 5 million people have been infected by COVID-19 in India.²² India introduced a national lockdown between 25 March and 31 May 2020, and a gradual reopening to slow down the spread of the pandemic. Three cities—Delhi, Mumbai, and Chennai—account for more than 40 per cent of the total cases (Rukmini 2020, Sharma 2020). During the pandemic, India's gross domestic product declined to 23.9 per cent with a projected negative growth rate of 4.5 per cent in FY 2020–21 (NSO 2020, Dave 2020). The impacts have been felt the hardest in the informal sector, which accounts for more than 86 per cent of India's workforce which is largely uninsured, with limited savings, and minimal worker rights such as workplace health and safety (Bonnet et al. 2019). Daily-wage earners were amongst the first to experience extreme hardship. As work opportunities for manual labour began to dry up, the police also dispersed the regular spots at which workers gather in the mornings to seek employment (Daniyal et al. 2020). Informal wage workers in the construction sector are a particular example where impacts of 'the non-availability of regular work, shortages of food, burden of large family size, and social evils of living in a slum, [harassment] by goons as well as contractors with minimal support from trade unions and government' (Dhal 2020), were exacrebated by a near complete lack of employer responsibility or labour rights.

There have also been major disruptions in access and supply of food, healthcare, public transport, and education and associated nutrition programmes, especially for

² India experienced a 'first wave' of COVID-19 from June to September 2020. During this wave, seven-day national rolling averages of positive cases peaked at just about 60,000 cases. This article is based on our critical reading of this period of the pandemic. However, as we submitted the final version of the article, much to our dismay, India is undergoing a far greater 'second wave' of infections from February 2021 continuing through to May 2021, with the seven-day national average of positive cases well above 120,000. See https://covid19.who.int/region/searo/country/in.

the marginalised population, in addition to issues like overcrowding, heating, and poor to non-existent options for self-isolation, especially in low-income and slum areas (Golecha & Panigrahy 2020) which aggravated the socio-economic insecurities and inequalities of urban living during the pandemic. These factors have led to mass reverse migration from cities to villages and small towns, with most migrants leaving cities by any means, including walking, due to the suspension of public transportation. In turn, migrants have faced impacts such as deaths due to hunger and exhaustion, lack of access to healthcare when needed and unsupervised childbirth, and inhumane treatment such as spraying of chemical disinfectant on returnees (BBC News 2020a, Choudhari 2020, Kumar 2020).

Direct forms of violence, such as police brutality, violations of human rights and gender-based violence (GBV) have been common during the pandemic (Gupte 2020b). Police brutality was seemingly endorsed as a necessity 'to safeguard interests of the general public' (Chaudhari 2020). The militarised enforcement of the national lockdown exacerbated existing patterns of police brutality in many Indian cities, which has been upheld under the guise of enforcing the lockdown restrictions. According to a Public Interest Litigation filed at the Bombay High Court, at least fifteen had died of police brutality as of 3 July 2020 (Chaudhari 2020). The primary victims of police brutality are minorities and marginalised communities, such as Muslims and workingclass migrant workers, daily-wage earners, and street vendors (Kalita 2020, Nazeer 2020). GBV, especially domestic violence, also increased during the lockdown. According to the National Commission for Women, there was a 94 per cent increase in complaints about domestic violence with a total of 587 cases reported during the period 23 March to 16 April 2020 (Nigam, 2020). The lockdown considerably heightened the proximity of survivors with abusers, limited survivor's access to support services, and limited their physical mobilities and access to safe physical spaces (Erskine 2020). Many GBV services, in the absence of concerted government policies, have shifted to online and phone-based systems, which raises critical issues of access, and the trackability and confidentiality of the survivors of GBV (ibid).

As palpable as they were, these experiences of violence were exceptionalised as they came under the gaze of 24/7 news media. As an estimated ten million migrant labourers began walking hundreds of kilometres from their worksites in cities that were locked-down to their villages, 'carrying children, clutching their meagre possessions, crowding disrupted transport networks, beaten and resourceless, [facing] hunger, destitution, the wrath of the police and suspicion of communities and tragic death' (Sengupta & Jha 2020: 153), their journey became the subject of a media spectacle shown live by 24-hour live news channels. International and local news networks alike showcased the momentous and immense movement of vulnerable people. Reports chronicled hundreds of migrant deaths (see, for example, Wallen 2020), while

interviews were conducted with the labourers as they stopped momentarily to rest, or even as they walked tirelessly (see, for example, BBC News 2020b). Video reportage showed labourers being made to crawl (see *India Today* 2020b) or huddle on the road as they were forcefully sprayed with disinfectant by overzealous authorities (see BBC News 2020a). The episode of a 15-year-old girl transporting her injured father hundreds of miles on a pedal-bike stands out. The girl, Jyoti, was dubbed 'India's Lionhearted Daughter' and even approached by The Cycling Federation of India (Gettleman & Raj 2020). Prime Minister Modi called on Indians to clap, ring bells, or bang on steel plates as a way to show collective appreciation of the migrants, amongst other emergency responders (*India Today* 2020c).

We note however that, alongside the exceptionalisation of violence in the media and in many organs of popular discourse, it was simultaneously invisibilised in official data. According to available provisional information, 81,385 accidents occurred on the roads (including national highways) during the period March–June 2020 with 29,415 fatalities (GoI 2020). Despite this, in Parliament, the government revealed that no official data on the specific circumstances of the migrant labourers walking back has been collected. Similarly, the National Commission for Women noted that, despite the increase in anecdotal reporting of domestic violence, almost 86 per cent of the survivors did not officially report it (Kapoor 2020, Nigam 2020).

Everyday violence in Mumbai and Delhi

The violence under the everyday of the pandemic is not exceptional. It fits within a much longer trajectory of everyday violence as experienced by the subaltern. We describe below two monumental episodes of past violence, a deadly bout of citywide riots in Mumbai lasting from early December 1992 to mid-January 1993, and the brutal gang rape of a young middle-class woman in Delhi in 2012, which triggered countrywide protests.

Nilu,³ a resident of an inner-city neighbourhood in Mumbai, had lived through several serious incidences of rioting, including the citywide riots. When asked why he thought riots and public disturbances were such a common phenomenon, he replied:

Nilu: All this [referring to the various episodes of local violence I had described to him] needs to be done around here. Something or another comes up to *bhadkao* (incite) everyone, then people take *fayda* (advantage) of the situation. Everyone has their own problems. And this happens very easily, you don't know, suddenly people act like they are mad. But they are not really mad are they? They are just taking

³Pseudonym.

advantage of the situation. And let me tell you, people do take advantage, things they wouldn't do get done (as quoted in Gupte 2011a: 112).

The 'everyday-ness' (Scheper-Hughes 1993) of this violence is a relational and interactive reality that is separate from but intertwined with the physicality of death, injury, and destruction. Even when describing the devastating violence of the 1992–93 citywide riots, respondents recalled ordinary everyday interactions as meaningful experiences intertwined with the exceptional circumstance of the riots. One respondent recalled:

one day one chap would come banging on the door, so I would quickly give him some money, or food or whatever the neighbours were giving ... the next day someone else would come. ... My neighbour's son would go out and he knew who actually had control during the nights ... then we knew who to pay [for protection]' (Gupte 2011a: 113).

These everyday experiences that so significantly shaped the experiences of those who did not benefit from the protection of the city police seem, however, to be lost in official accounts. As Chatterji and Mehta argue on the basis of rich and detailed ethnographic research, 'we do not find a sustained effort to put together these events of violence, much less reflect on their common modalities' (Chatterji & Mehta 2007).

Two decades later, on 16 December 2012, Nirbhaya, a middle-class young woman, was gang-raped in a moving bus in India's capital city of Delhi. Nirbhaya was returning after watching a movie with her male friend. After being refused auto rides, they boarded a private bus to return home which was occupied by six men, including the driver. The men beat up the couple and 'brutally assaulted, gang-raped and eviscerate[d]' Nirbhaya before leaving her and the friend on the sidewalk (Kaur 2017). Nirbhaya died of her injuries a few days later. The widely reported incident caught the sentiments of the entire country; thousands of women and men protested the lack of the state's ability to provide safety for women while demanding fast-track legal trials and death penalty for the perpetrators. And yet, the Nirbhaya case also rekindled personal and collective memories of violence and trauma that many women suffer in silence every day. Violence against women in public spaces is highly normalised in Delhi (Zahan 2020a). Fear and violent experiences shape women's lives, and there is a tacit acceptance that violence is a part of life that women have to adjust to by making conscious decisions about how they access public spaces. In turn, many women modify their spatial practices in the city to produce safer geographies (Vishwanath & Mehrotra 2007, Zahan 2020b). The social acceptance and distancing of violence against women (VAW) from public debates are achieved through practices such as censoring, silencing, victim-blaming, and the use of fear as a discursive tool of control (Zahan 2020a). The protests became a catalyst for the recognition of normalisation of violence that all women undergo in Delhi and other Indian cities. In other words, recognition and justice for Nirbhaya were considered justice for all women. Nirbhaya soon came to be recognised as 'India's Daughter' (see DenHoed 2015) who stood for all women—potential and actual victims of violence—in public spaces. At the same time, many argue that the emerging forms of feminist activism which focus on the occupation of public spaces have the tendency to fall prey to neoliberal agendas of individual choice and responsibility (S. Roy 2011, Taneja 2019); that actions to mobilise a reclaiming of public space do not challenge the power relations that produce VAW in the first place. For instance, Datta (2016) argues that there is a 'lack of critical reflection on the spatiality [non-urban] and intersectionality' that shape VAW which stifles 'progressive interventions' in the area (Datta 2016: 173; see also Rajalakshmi 2020).

Researching the violence 'of' the pandemic

There are epistemological, ontological, and safeguarding repercussions for researching the violence 'of' the pandemic. Proximity between the researcher and subject, between the subaltern and the state, and importantly, between and within communities themselves, is a legitimate health risk in present circumstances. This bears significantly on the ethical considerations of research on the urban condition, and poses a legitimate challenge to long-standing participatory action-research paradigms (as in Chambers 1994). Epistemologically, what does it mean to conduct research on subaltern urbanism 'from a distance'? Ontologically, how is 'proximity' related to 'participatory', 'community-driven', or 'action-oriented' research? These questions require urgent and continued visitation. Equally, safeguarding concerns of conducting research in marginal spaces, and with marginalised people living and working in precarious urban spaces in low-income neighbourhoods in the Global South (as elaborated by Aktar *et al.* 2020), also need to be revisited in light of heightened risks and vulnerabilities (see, for example, Stranded Workers Action Network 2020).

We are noting here the violence 'of' the pandemic as violence that has in some direct or indirect way been caused or reshaped by the pandemic. Its (re)occurrence is not exactly aligned, spatially or temporally, to the pandemic. On the one hand, we very much expect its trajectory to be long lasting, particularly for subaltern groups, and amplified beyond the pandemic by unequal infrastructural, labour caste, and class relationships in the city. On the other hand, and as the previous sections have already articulated, subaltern experiences of violence of the pandemic thus far have not been exceptional but fit within everyday negotiations and other power relationships within the city that predate the pandemic. And while these negotiations and

relationships are characteristic of subaltern urban experiences, they are also silenced by top-down institutional responses to city making. As Datta (2020) has artfully shown, the time and speed with which top-down interventionist regimes mobilise the logics of a 'technological fix' to violence in the city, leave behind 'those in the urban peripheries [who] encounter and negotiate [the city's] spatio-temporalities through a slow violence of life that is invisible and unfolding over time and space' (1318). It is notable that techno-utopian interventions by the state, particularly in the early days of the pandemic, also displayed a similar socio-temporal mismatch with subaltern experiences. While they were quick to identify dense informal areas as high risk, tech-based interventions such as mobile apps with track-and-trace functions were uncritical and unnuanced towards the deeply unequal socio-economic relationships that also characterised these areas. The solutions proposed assumed access to digital infrastructures, whereas access is deeply gendered (World Wide Web Foundation 2015); they assumed people's movements were voluntary and that isolation was easily enforceable, whereas the labour and other socio-economic relationships of the subaltern are often compulsory in nature (Gupte & Mitlin 2021) and isolation is not possible (Wilkinson 2020).

The nature of such interventions notwithstanding, grass-roots activity of and in relation to subaltern groups in low-income urban settings has not ceased during the pandemic, even if it has responded to the pandemic in many significant ways. Community groups in low-income across various contexts in Latin America, South Asia, and Africa have continued to provide links and interactions with and between state agencies to address local needs (Gupte & Mitlin 2021). In Indian cities, too, self-organisation by subaltern groups has continued to meaningfully shape the urban condition (see, for example, Auerbach & Thachil 2021), in continuation of the mass mobilisation movements that have historically advocated housing rights in the face of eviction and demolition drives by 'neoliberal populism' (A. Roy 2010) seeking to redevelop informal spaces in the city. Similarly, Patel and Gupta (2020) noted that women-led grass-roots organisations in various countries, including India, Nepal, and the Philippines in Asia, and Kenya, South Africa Nigeria, Malawi, and Zimbabwe in Africa, generated practical responses to the coronavirus pandemic, from disseminating information, to relief and assistance funding, even when these women were themselves the victims of the pandemic.

Concluding reflections

The public health containment measures instated in response to COVID-19 in urban India have inflicted a particular kind of violence on subaltern groups. This violence,

which we term the violence 'of' the pandemic, has been direct in its physicality, manifesting through the brutal enforcement of an infrastructural regime seeking to control urban space by the state, the police, and other urban local authorities, as well as dominant non-state groups. But it has also indirectly permeated the everyday experiences and infrastructural interactions of subaltern groups in the city. We have highlighted two noteworthy dynamics in this regard. First, the violence of the pandemic experienced by subaltern groups is not an aberration from their sustained experiences of everyday violence predating the pandemic. For this reason, exceptionalising their recent experiences belies a much longer and deeper experience of violence and silences their long-standing struggles for rights in the city. Second, the modes and mechanisms by which subaltern groups express agency and advocate for their rights has been impacted by physical and social distancing.

These impacts notwithstanding, community groups have continued to operate through the pandemic to deliver essential services and advocate for rights. For this reason, it is important for action-oriented participatory research methods to navigate the significant epistemological and ontological shifts with care. It stands to reason that researching the violence of the pandemic requires a continued engagement with the habitation, livelihoods, self-organising, and memorialisation of subaltern groups. And that not privileging this continued reality bears the risk of misinterpreting, or worse entirely silencing, the experiences of the violence of the pandemic in the city. Indeed, it is at this precise moment when heightened vulnerabilities are being faced with new agency, that research and advocacy need to jointly transcend the obstructions from lockdowns, and physical and social distancing measures.

Acknowledgements

We wish to acknowledge generous funding from the Gerda Henkel Stiftung, and for their support of our heavily amended research plans, burdened by the COVID-19 pandemic and curtailed by successive lockdowns in India and Nepal. We also wish to thank two anonymous reviewers for their constructive and detailed reviews, and recognise that providing reviews over this period too would have been burdensome.

References

Aktar, B. et al. (2020), 'How to Prevent and Address Safeguarding Concerns in Global Health Research Programmes: Practice, Process and Positionality in Marginalised Spaces', BMJ Global Health, 5(5): e002253. https://doi.org/10.1136/bmjgh-2019-002253

Ashley, S.L. (2019), 'Re-colonizing Spaces of Memorializing: The Case of the Chattri Indian Memorial, UK', *Organization*, 23(1): 29–46. https://doi.org/10.1177/1350508415605101

- Auerbach, A.M. & Thachil, T. (2021), 'How Does Covid-19 Affect Urban Slums? Evidence from Settlement Leaders in India', *World Development*, 140: 105304. https://doi.org/10.1016/j.worlddev.2020.105304
- BBC News (2020a), 'Coronavirus: Anger as Migrants Sprayed with Disinfectant in India', 31 March 2020. https://www.bbc.com/news/world-asia-india-52093220
- BBC News (2020b), 'Coronavirus India: Death and Despair as Migrant Workers Flee Cities', 27 May 2020. https://www.youtube.com/watch?v=GIe8ZbQgTow [accessed 5 October 2020].
- Bonnet, F., Vanek, J. & Chen, M. (2019), 'Women and Men in the Informal Economy' (Manchester, Women in Informal Employment: Globalizing and Organizing and International Labour Organization). https://www.ilo.org/global/topics/employment-promotion/informal-economy/publications/WCMS_711798/lang--en/index.htm [accessed 5 October 2020].
- Brett, S., Bickford, L., Ševčenko, L. & Rios, M. (2008), 'Memoralization and Democracy: State Policy and Civic Action', The International Center for Transitional Justice. https://www.ictj.org/sites/default/files/ICTJ-Global-Memorialization-Democracy-2007-English_0.pdf [accessed 16 August 2020].
- Chambers, R. (1994), 'Paradigm Shifts and the Practice of Participatory Research and Development', IDS Working Paper 2, Institute of Development Studies. https://opendocs.ids.ac.uk/opendocs/handle/20.500.12413/3712 [accessed 5 October 2020].
- Chatterji, R. & Mehta, D. (2007), *Living With Violence: An Anthropology Of Events and Everyday Life* (New Delhi, Routledge India).
- Chaudhari, M. (2020), "Police Brutality" During Covid-19 Lockdown: Mumbai Police Denies Allegations', *The Hindustan Times*, 3 July 2020. https://www.hindustantimes.com/india-news/police-brutality-during-covid-19-lockdown-mumbai-police-denies-allegations/story-xQb9RK43zBklq-eRwugs6iJ.html [accessed 22 August 2020].
- Choudhari, R. (2020), 'COVID 19 Pandemic: Mental Health Challenges of Internal Migrant Workers of India', *Asian Journal of Psychiatry*, 54: 102254. https://doi.org/10.1016/j.ajp.2020.102254
- Cosgrove, D.E. (1998), *Social Formation and Symbolic Landscape*, new edn (Madison, WI, University of Wisconsin Press).
- Daniyal, S., Sharma, S. & Fernandes, N. (2020), 'As Covid-19 Pandemic Hits India's Daily-wage Earners Hard, Some Leave City for their Home Towns', *Scroll.in*. https://scroll.in/article/956779/starvation-will-kill-us-before-corona-the-covid-19-pandemic-has-hit-indias-working-class-hard [accessed 29 March 2020].
- Datta, A. (2016), 'Another Rape? The Persistence of Public/Private Divides in Sexual Violence Debates in India', *Dialogues in Human Geography*, 6(2): 173–7. https://doi.org/10.1177/2043820616653321
- Datta, A. (2020), 'The "Smart Safe City": Gendered Time, Speed, and Violence in the Margins of India's Urban Age', *Annals of the American Association of Geographers*, 110(5): 1318–34. https://doi.org/10.1080/24694452.2019.1687279
- Dave, S. (2020), 'India GDP to Shrink by 4.5% in 2020 due to COVID-19 Pandemic: Dun & Bradstreet Report', *Economic Times*, 11 August 2020. https://economictimes.indiatimes.com/news/economy/indicators/india-gdp-to-shrink-by-4-5-in-2020-due-to-covid-19-pandemic-dun-bradstreet-report/articleshow/77483208.cms?utm_source=contentofinterest&utm_medium=text&utm_campaign=cppst [accessed 11 August 2020].
- DenHoed, A. (2015), 'Silencing India's Daughter', *The New Yorker*, 6 March 2015. https://www.newyorker.com/news/news-desk/sons-and-daughters [accessed 6 October 2020].
- Dhal, M. (2020), 'Labor Stand: Face of Precarious Migrant Construction Workers in India', *Journal of Construction Engineering and Management*, 146(6): 04020048. https://doi.org/10.1061/(ASCE)CO.1943-7862.0001761

- Erskine, D. (2020), 'Not Just Hotlines and Mobile Phones: GBV Service Provision During COVID-19', UNICEF. https://www.unicef.org/media/68086/file/GBV%20Service%20Provision%20During%20 COVID-19.pdf [accessed 5 August 2020].
- Foote, K.E. & Azaryahu, M. (2007), 'Toward a Geography of Memory: Geographical Dimensions of Public Memory and Commemoration', *Journal of Political and Military Sociology*, 35(1): 125–44.
- Gettleman, J. & Raj, S. (2020), "Lionhearted" Girl Bikes Dad Across India, Inspiring a Nation', *The New York Times*, 22 May 2020. https://www.nytimes.com/2020/05/22/world/asia/india-bicycle-girl-migrants.html [accessed 5 October 2020].
- Gettleman, J. & Schultz, K. (2020), 'Modi Orders 3-Week Total Lockdown for All 1.3 Billion Indians', *The New York Times*, 24 March 2020. https://www.nytimes.com/2020/03/24/world/asia/india-coronavirus-lockdown.html [accessed 28 September 2020].
- Gillen, J. (2018), 'It Begins with the Bombs: Operationalizing Violence at a Vietnamese Dark Tourism Site', *Cultural Geographies*, 25(4): 519–36. https://doi.org/10.1177/1474474018762810
- GoI (Government of India, and Ministry of Road Transport and Highways) (2020), 'Death of Migrant Workers in Road Accidents' (New Delhi, Lok Sabha (House of Commons)), Unstarred Question No. 2044. http://164.100.24.220/loksabhaquestions/annex/174/AU2044.pdf [accessed 5 October 2020].
- Golecha, M. & Panigrahy, R.K. (2020), 'COVID-19 and Heatwaves: A Double Whammy for Indian Cities', *Lancet*, 4(8): E315–E316, 27 July 2020. https://www.thelancet.com/journals/lanplh/article/PIIS2542-5196(20)30170-4/fulltext; https://doi.org/10.1016/S2542-5196(20)30170-4 [accessed 28 August 2020].
- Gupte, J. (2011a), 'Linking Urban Civil Violence, Extralegality and Informality: Credibility and Policing in South-Central Mumbai, India', D Phil, University of Oxford.
- Gupte, J. (2011b), 'Linking Urban Vulnerability, Extra-legal Security and Civil Violence: The Case of the Urban Dispossessed in Mumbai', in R. Desai & R. Sanyal (eds) *Urbanizing Citizenship: Contested Spaces in Indian Cities* (New Delhi, SAGE).
- Gupte, Jaideep (2017), "These Streets are Ours": Mumbai's Urban Form and Security in the Vernacular, *Peacebuilding*, 5(2): 203–17. https://doi.org/10.1080/21647259.2016.1277022
- Gupte, J. (2020a), 'The 2020 Delhi Riots: The Anatomy of Violence in the City', *The Bastion: Development in Depth*, *The Bastion*, 23 May 2020. https://thebastion.co.in/ideas/the-2020-delhi-riots-the-anatomy-of-violence-in-the-city/ [accessed 28 September 2020].
- Gupte, J. (2020b), 'The Emerging Lessons on Urban Vulnerability and Safety from Covid-19 in Low- and Middle-income Countries' (Brighton, UNHabitat and Global Parliament of Mayors). https://www.ids.ac.uk/publications/the-emerging-lessons-on-urban-vulnerability-and-safety-from-covid-19-in-low-and-middle-income-countries/ [accessed 5 October 2020].
- Gupte, J. & Mitlin, D. (2021), 'COVID-19: What is Not Being Addressed', *Environment & Urbanisation*, 33(1): 211–28. https://doi.org/10.1177/0956247820963961
- Haripriya, S. (2020), 'Memory, Ethnography and the Method of Memory', *Sociological Bulletin*, 69(1): 67–82. https://doi.org/10.1177/0038022919899018
- Harvey, D. (1979), 'Monument and Myth', *Annals of the Association of American Geographers*, 69(3): 362–81. https://doi.org/10.1111/j.1467-8306.1979.tb01262.x
- Hoelscher, S. & Alderman, D. (2004), 'Memory and Place: Geographies of a Critical Relationship', Social & Cultural Geography, 5(3): 347–55. https://doi.org/10.1080/1464936042000252769
- Holloway, M. (2020), 'Death Studies and Memorialisation', *Mortality*, 25(1): 3–6. https://doi.org/10.1080/13576275.2019.1703667
- HRW (Human Rights Watch) (2020), 'India: COVID-19 Lockdown Puts Poor at Risk' (New York, Human Rights Watch). https://www.hrw.org/news/2020/03/27/india-covid-19-lockdown-puts-poor-risk [accessed 4 October 2020].

- India Today (2020a), 'Watch (Hindi): PM Modi Announces 21-day National Lockdown from Midnight', Breaking News (4 min). https://www.indiatoday.in/india/video/watch-pm-modi-announces-nationwide-lockdown-from-midnight-today-for-21-days-1659273-2020-03-24
- India Today (2020b), 'Shocking: U.P Police Punish Migrant Workers On Their Way Home Amid COVID-19 Lockdown', India Today, 26 May 2020. https://www.youtube.com/watch?v=vR8rwjBB6Xo [accessed 5 October 2020].
- India Today (2020c), 'Clap, Whistle, Ring: PM Modi's Mantra on How You Can Thank Those Working 24 Hours During Covind-19 Outbreak', India Today, 19 March 2020. https://www.indiatoday.in/india/story/pm-modi-speech-on-coronavirus-thank-corona-warriors-1657591-2020-03-19 [accessed 5 October 2020].
- Kalita, K.K. (2020), 'Police Brutality During Covid-19 Lockdown and Indian Majority Classes', *Northeast Now*.
 - https://nenow.in/opinion/police-brutality-against-vulnerable-and-indian-majority-classes.html
- Kapoor, C. (2020), 'Drop in India's Rape Cases No Cause for Celebration: Brutal Rape and Murder of 13-year-old girl Has Sent Shockwaves Throughout the Country', *Anadolu Agency*, 21 August 2020. https://www.aa.com.tr/en/asia-pacific/drop-in-indias-rape-cases-no-cause-for-celebration/ 1948513 [accessed 2 September 2020].
- Kaur, R. (2017), 'Mediating Rape: The Nirbhaya Effect in the Creative and Digital Arts', *Signs: Journal of Women in Culture and Society*, 42(4): 945–76. https://doi.org/10.1086/690920
- Keightley, E. (2010), 'Remembering Research: Memory and Methodology in the Social Sciences', International Journal of Social Research Methodology, 13(1): 55–70. https://doi.org/10.1080/13645570802605440
- Kumar, C. (2020), 'Lucknow Woman Trudges 900km to Save Daughter from Covid-19', *Hindustan Times*, 10 May 2020. https://www.hindustantimes.com/cities/trudging-900-km-to-save-daughter-from-covid-19/story-62QNDDaOkLXRBNXmSkCniK.html
- Lancet (2020), 'India Under COVID-19 Lockdown', Lancet, 395(10233): 1315. https://doi.org/10.1016/S0140-6736(20)30938-7
- Lunn, K. (2007), 'War Memorialisation and Public Heritage in Southeast Asia: Some Case Studies and Comparative Reflections', *International Journal of Heritage Studies*, 13(1): 81–95. https://doi.org/10.1080/13527250601010893
- Macdonald, S. (2013), *Memorylands: Heritage and Identity in Europe Today* (London, Routledge). https://doi.org/10.4324/9780203553336
- Mahaprashasta, A.A. & Srivas, A. (2020), 'Ground Report: Chaos at Anand Vihar as Buses Prepare to Take Migrant Workers Home', *The Wire.in*, 28 March 2020. https://thewire.in/rights/covid-19-lockdown-migrant-workers-bus [accessed 6 October 2020].
- McIlvenny, P. & Noy, C. (2011), 'Multimodal Discourse in Mediated Spaces', *Social Semiotics*, 21(2): 147–54. https://doi.org/10.1080/10350330.2011.548635
- Naidu, E. (2004), 'Empowerment Through Living Memory: A Community-centred Model for Memorialisation' (Braamfontein, Centre for the Study of Violence and Reconciliation).
- Nazeer, A. (2020), 'India's Muslim Minority Experiences Increased Targeting and Violence During Covid-19', 4 June 2020, Institute of Development Studies. https://www.ids.ac.uk/opinions/indias-muslim-minority-experiences-increased-targeting-and-violence-during-covid-19/
- Nigam, S. (2020), 'COVID-19- India's Response to Domestic Violence Needs Rethinking', *South Asian Journal*, 14 May 2020. http://southasiajournal.net/covid-19-indias-response-to-domestic-violence-needs-rethinking/#_edn16; https://doi.org/10.31234/osf.io/4bpny [accessed 17 August 2020].
- NSO (National Statistical Office) (2020), 'Press Note on Estimates of Gross Domestic Product for the First Quarter (April–June) 2020–2021', The National Statistical Office, Government of India. http://www.mospi.gov.in/sites/default/files/press_release/PRESS_NOTE-Q1_2020-21.pdf [accessed 30 August 2020].

- OHCHR (Office of the United Nations High Commissioner for Human Rights) (2020), 'COVID-19: Exceptional Measures Should Not Be Cover for Human Rights Abuses and Violations—Bachelet' (Geneva, Office of the United Nations High Commissioner for Human Rights). https://www.ohchr.org/EN/NewsEvents/Pages/DisplayNews.aspx?NewsID=25828 [accessed 13 July 2020].
- Patel, S. & Gupta, S. (2020), 'New Narratives for a "New Normal", International Institute for Environment and Development. https://www.iied.org/new-narratives-for-new-normal [accessed 1 August 2020].
- Petersson, A. & Wingren, C. (2011), 'Designing a Memorial Place: Continuing Care, Passage Landscapes and Future Memories', *Mortality*, 16(1): 54–69. https://doi.org/10.1080/13576275.2011.536369
- Pinkerton, P. (2012), 'Resisting Memory: The Politics of Memorialisation in Post-conflict Northern Ireland', *The British Journal of Politics and International Relations*, 14(1): 131–52. https://doi.org/10.1111/j.1467-856X.2011.00458.x
- Rajalakshmi T.K. (2020), 'Questions of Justice: The Judgments in Nirbhaya and Unnao Rape Cases', *Frontline*, 17 January 2020. https://frontline.thehindu.com/the-nation/article30442009.ece [accessed 2 September 2020].
- Read, P. & Wyndham, M. (2016), Narrow but Endlessly Deep: The Struggle for Memorialisation in Chile since the Transition to Democracy (Sydney, ANU Press). https://doi.org/10.26530/OAPEN_612752
- Rolston, B. (2020), 'Ambushed by Memory: Post-conflict Popular Memorialisation in Northern Ireland', International Journal of Transitional Justice, 14(2): 320–39. https://doi.org/10.1093/ijtj/ijaa004
- Roy, A. (2010), Poverty Capital: Microfinance and the Making of Development (London, Routledge).
- Roy, A. (2011), 'Slumdog Cities: Rethinking Subaltern Urbanism', *International Journal of Urban and Regional Research*, 35(2): 223–38. https://doi.org/10.1111/j.1468-2427.2011.01051.x
- Roy, S. (2011), 'Politics, Passion and Professionalization in Contemporary Indian Feminism', *Sociology*, 45(4): 587–602. https://doi.org/10.1177/0038038511406584
- Rukmini, S. (2020), 'Only Three Cities Account for over 40% Covid-19 Cases in India', *India Today*, 3 June 2020. https://www.indiatoday.in/diu/story/only-three-cities-account-for-over-40-covid-19-cases-in-india-1685132-2020-06-03 [accessed 26 August 2020].
- Ruwanpathirana, T. (2016), *Memorialisation for Transitional Justice in Sri Lanka* (Colombo, Centre for Policy Alternatives).
- Scheper-Hughes, N. (1993), *Death Without Weeping: The Violence of Everyday Life in Brazil* (Berkeley, CA, University of California Press); available at EBSCO eBooks http://search.ebscohost.com/login.aspx?direct=true&scope=site&db=nlebk&AN=11682; https://doi.org/10.1525/9780520911567
- Sengupta, S. & Jha, M. K. (2020), 'Social Policy, COVID-19 and Impoverished Migrants: Challenges and Prospects in Locked Down India', *The International Journal of Community and Social Development*, 2(2): 152–72. https://doi.org/10.1177/2516602620933715
- Sharma, N.C. (2020), 'India's Metro Cities Bear the Dual Brunt of Health and Economic Crisis', *Mint*, 14 July 2020. https://www.livemint.com/news/india/india-s-metro-cities-bear-the-dual-brunt-of-health-and-economic-crisis-11594694049592.html
- Springer, S. (2011), 'Violence Sits in Places? Cultural Practice, Neoliberal Rationalism and Virulent–Imaginative Geographies', *Political Geography*, 30(2): 90–8. https://doi.org/10.1016/j.polgeo.2011.01.004
- Stranded Workers Action Network, (2020), 'No Data, No Problem: Centre in Denial about Migrant Worker Deaths and Distress', *The Wire.in*, 16 September 2020. https://thewire.in/rights/migrant-workers-no-data-centre-covid-19-lockdown-deaths-distress-swan [accessed 17 September 2020].
- Suarez, E.B. & Suarez, C. (2016), 'The Memorialisation of Narratives and Sites among Indigenous Women in Ayacucho: Resilience in the Aftermath of Mass Violence and Atrocities', *Resilience*, 4(2): 98–115. https://doi.org/10.1080/21693293.2015.1094173

- Taneja, M. (2019), 'From Slutwalks to Nirbhaya: Shifts in the Indian Women's Movement', Women's Studies International Forum, 74: 179–87. https://doi.org/10.1016/j.wsif.2019.04.002
- Townsend, E., Nielsen, E., Allister, R. & Cassidy, S.A. (2020), 'Key Ethical Questions for Research During the COVID-19 Pandemic', *The Lancet Psychiatry*, 7(5): 381–3. https://doi.org/10.1016/S2215-0366(20)30150-4
- Tuan, Y.F. (1979), 'Thought and Landscape: The Eye and the Mind's Eye', in D.W. Meinig (ed.) *The Interpretation of Ordinary Landscapes* (New York, Oxford University Press), 89–102.
- Tyner, J., Sirik, S. & Henkin, S. (2014), 'Violence and the Dialectics of Landscape: Memorialization in Cambodia', *Geographical Review*, 104(3):277–93. https://doi.org/10.1111/j.1931-0846.2014.12026.x
- Viswanath, K. & Mehrotra, S.T. (2007), "Shall We Go out?" Women's Safety in Public Spaces in Delhi', *Economic and Political Weekly*, 42(17): 1542–8.
- Wallen, J. (2020), 'Almost 100 Migrants Died on Covid-19 Relief Trains, Indian Government Admits', *The Telegraph*, 17 September 2020. https://www.telegraph.co.uk/global-health/science-and-disease/almost-100-migrants-died-covid-19-relief-trains-indian-government/ [accessed 5 October 2020].
- Wang. Q. (2008), 'On the Cultural Constitution of Collective Memory', *Memory*, 16(3): 305–17. https://doi.org/10.1080/09658210701801467
- Wilkinson, A. (2020), 'Local Response in Health Emergencies: Key Considerations for Addressing the COVID-19 Pandemic in Informal Urban Settlements', *Environment and Urbanization*, 32(2): 503–22. https://doi.org/10.1177/0956247820922843
- Wise, N. (2020), '(Re)Building a Bridge: Landscape, Imagination and Memory in Mostar', in N. Wise & T. Jimura (eds) *Tourism, Cultural Heritage and Urban Regeneration* (Cham, Springer), 157–71. https://doi.org/10.1007/978-3-030-41905-9_11
- World Wide Web Foundation (2015), 'Global Report: Women's Rights Online Translating Access into Empowerment'. http://webfoundation.org/docs/2015/10/womensrights-online21102015.pdf [accessed 15 May 2020].
- Zahan, S.J. (2020a), 'Feminist Politicization of the Urban: Young Female Students Challenging Spatial Patriarchies', *Space and Polity*, 24(1): 45–59. https://doi.org/10.1080/13562576.2020.1720506
- Zahan, S.J. (2020b), '(Re)constructing Gender and Space: Single Women's Access to and Experiences of Public Spaces in the Metropolitan City of Delhi, India', unpublished PhD thesis, National University of Singapore.
- Zerubavel, E. (2003), *Time Maps: Collective Memory and the Social Shape of the Past* (Chicago, IL, University of Chicago Press). https://doi.org/10.7208/chicago/9780226924908.001.0001

To cite the article: Jaideep Gupte and Syeda Jenifa Zahan (2021), 'Silent cities, silenced histories: subaltern experiences of everyday urban violence during COVID-19', *Journal of the British Academy*, 9(s3): 139–155.

DOI https://doi.org/10.5871/jba/009s3.139

Journal of the British Academy (ISSN 2052–7217) is published by The British Academy, 10–11 Carlton House Terrace, London, SW1Y 5AH www.thebritishacademy.ac.uk